MONTANA SENATE 2007 LEGISLATURE

ROLL CALL NATURAL RESOURCES COMMITTEE

DATE 4-4-07

NAMES	PRESENT	ABSENT	EXCUSED
LIND, GREG (D) - CH	V ,		
CURTISS, AUBYN (R)			
GEBHARDT, KELLY (R)	$\sqrt{}$		
HARRINGTON, DAN (D)			
KAUFMANN, CHRISTINE (D)	$\sqrt{}$		
PERRY, GARY (R)			
TASH, BILL (R)			
TROPILA, MITCH (D)			
WANZENRIED, DAVID (D)	V		
JOE KOLMAN, LSD			
CLAUDIA JOHNSON, SEC.			

MONTANA STATE SENATE 2007 LEGISLATURE

VISITOR REGISTER NATURAL RESOURCES

DATE	4-4-07	
BILLS BE	ING HEARD TODAY #8304,835,569, 47	Ź
	PLEASE PRINT	

NAME	PHONE	REPRESENTING	BILL#	SUPPORT	OPPOSE
TIM HAII	414-6699	DNRC	HB831	Х	
Steve Brown		HollandopRanch	1E&IH	Y	
DON MARINTYKE		UTILAY SOLUTIONS	HB831	X	
John Youngberg	570-4103	MFBF	WE8314473	X	
RON Edwards	580-2575	Big Sky Water & Swee District	HB 831		×
GREG AMES		MT DEPT OF ACE	HB 569	INFORMAT	on and
Frank Gilmore	1		HB835	In Come	tion
0		Morally	HB 837.		- X -
Doug ABbott	496-4127	MT TECH	4B835	inform	ation
Mike Murphy	235-4555	MWRA	HB 413	X	
John Rhammy		M. Stockyuns	1+18473	χ \mathcal{H}	8831 X
	7674548	AGAI	HBB1.50	<i>t</i> v	
Ston Branshaw	449-9922	Front Galinited	HB83/#		
	4344153	MBMG	HP831/24	Intov	matro
Marla Aggeres	4499933	MT Took Unlimited	47331/304	X	
Self Backer	413-2520	MEK	304	X	· · · · · · · · · · · · · · · · · · ·
ROBIN SHEOPSHIRE	465-2231	UNIV. of Montang	AB 835	mjo	
Anne Hedges	443220	MEIL	835	V	X
JAY SKOOG	443 1160	ACEC-Montana	HB831		X
Abigair St. Laureno	443-2211		H 6831		X
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11	11	,,,	HB304	X	<i>!</i>

HB304 X

On PLEASE LEAVE PREPARED STATEMENT WITH COMMITTEE SECRETARY

Hally Franz 442-0005 POL montana HB831 X

Con all 43-5541 WEM HB304 X

MONTANA STATE SENATE 2007 LEGISLATURE

VISITOR REGISTER NATURAL RESOURCES

DATE 4-4-07			
BILLS BEING HEARD TODAY 1+8304;	HB 35,	HB 569	HB 473
		HB	831
PLEASE PRINT			

NAME	PHONE	REPRESENTING	BILL#	SUPPORT	OPPOSE
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PLEASE LEAVE PREPARED STATEMENT WITH COMMITTEE SECRETARY

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HB 22 -- 12/2005 Billing Top 100 Payers

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Arthur V. Wittich

Admitted MT & CO

Frederick P. Landers, Jr.

Admitted MT & GA

Margot E. Barg Admitted MT. CA& AR

Hertha L. Lund



"Thy Liberty in Law"

602 Ferguson Avc., Suite 5 Bozeman, Montana 59718

> Phone: (406) 585-5598 Fax: (406) 585-2811 wlf@law-advisor.com

FAX COVER SHEET

DATE:

April 4, 2007

DELIVER TO:

Senator Bill Tash

FACSIMILE NO:

(406) 444-3036

FROM:

Arthur V. Wittich

RE:

House Bill 831

TOTAL PAGES:

2 (including cover sheet)

If you do not receive all pages, please call (406) 585-5598 at your earliest convenience.

Please hand-deliver the attached letter as soon as possible. Thank you.

Susan Brown
1138 Middle Burnt Fork Rd
Stevensville, MT 59870

Mr. Chairman, Greg Lind and Members Senate Natural Resources Committee

RE: HB 831

Do to the short notice I am unable to be present to testify in person. Please include this as testimony in the Hearing Records of the Senate Natural Resources Committee hearing on HB 831 to be held today, April 4, 2007 at 3:00pm. Thank you for taking the time to look at these comments.

The copy of the legal sized flow chart that is faxed will have three dark spots which represent the highlighted portions. I will use those as the focal points of my comments. For each of the problems that I have identified, I have proposed a way to "fix" the problem and hope that these will be incorporated into the bill. Otherwise I ask that you vote no on HB 831.

- 1. If you look to the one in the upper left corner, it refers to Section 14. In this section, if the applicant "predicts" no net depletion, the application proceeds to 85-2-311. I believe this should say either 85-2-302 to 85-2-311 or proceeds to the review process in Section 17. Otherwise it appears that such an application could bypass public review. Not all hydrogeologic reports are flawless and objectors should have a right to analyze the data provided.
- 2. Going to the dark spot in the middle you will see that the word "submitted" is highlighted. It is this section that I am most concerned about.

If the applicant determines net depletion and adverse impact they can proceed if the submit a mitigation or aquifer recharge plan. Either of these may have an application for a change in appropriation which must only be submitted, not approved. Either of these applications may have objectors which could be the same group of individuals impacted by the groundwater application or a different group of users. If they are a different group of objectors, you have expanded the volume of people impacted by the net depletion and adverse impact.

If the application for change of use is submitted 2(e) and 3(f) at the same time as the groundwater application, there would be two sets of objection processes going on simultaneously. It could take easily over a year for the change of appropriation to be processed. It could be denied.

At the same time, Section 17 is proceeding in its own time frame on the groundwater application. For instance, if the objectors of the groundwater application find fault with the volume of the adverse impact, they are having to hire attorneys, consultants, expert

witnesses in a narrow time frame, when the application may not even have proceeded because the application fails when the mitigation plans fail due to denial of the change in appropriation.

You may see this as a highly unlikely scenario. However, at the present time, there is currently a request for a change in appropriation which DNRC deemed in its EA to have no impact on dewatering. Objectors are taking issue and it has been on hold since last September 2006.

If the objectors are the same group, they must now file two sets of objections with different time frames to proceed at incredible cost.

FIX: Section 16 2(e) and 3(f) If there are objections to this application for a change in appropriation right, the groundwater well application does not proceed through review process Section 17 until which time the change in appropriation right is approved or denied. The change in appropriation application must state that it is part of a mitigation or aquifer recharge plan.

3. The applicant has unlimited time to collect data, prepare reports and file the application. DNRC has unlimited time to review these documents. Looking at the bottom right highlighted portion of the flow chart, the Objectors have 15 to 60 days to file and objection as determined by DNRC. The norm seems to be 30 days. Objectors Then have only 60 days to prepare for the hearing. They will not be provided with a copy of all documents, but asked to drive to the nearest regional office to view them. They must take time off work, group together, hire attorneys and hydrologist and be prepared in this narrow window of time. There is an underlying premise that all the work that the applicant has done is valid. This may not be so.

Public notice is given in the newspaper and mailed to individuals as deemed impacted by DNRC, usually adjacent land owners. To date, in 3 instances I have found that the personal mailings have been incomplete leaving off impacted prior appropriators. This means that only through word of mouth by other prior appropriators are these people brought into the process. Yet the clock is already ticking toward deadlines.

FIX:

Applicant must provide at least one copy of all reports provided with the application and DNRC must provide a copy of its recommendations with opinions and reasons to the objectors in the community in which the impact occurs at date of public notice.

A minimum of 60 days be allowed to file an objection. Then a minimum of 60 days is allowed before the hearing date is set.

4. If the applicant has shown adverse impact, they are only required to submit a mitigation or aquifer recharge plan. There is no guarantee that the mitigation or aquifer recharge plans will work as specified in the application. The time that the depletion adversely impacts the prior appropriators may be a year or more after the groundwater well begins pumping. There is nothing in this bill that protects the prior appropriators.

FIX:

Put the Monitoring Section back in the bill. Such Monitoring is described in Section 17, pages 54 to 57 of Draft LC 1383 which was a predisesor to this bill. Otherwise this bill places the burden on the prior appropriator who it has been acknowledged will have adverse impact if the mitigation plans fail.

5. If the Bureau of Mines has insufficient information to determine if the proposed scope of the Hydrogeologic Assessments is adequate, they should in conjunction with DNRC determine what are the questions that need answering and design a research plan accordingly.

To chose Case Studies from existing pending groundwater applications does not appear to be the way to conduct research. It also is a conflict of interest for potential objectors and is asking the taxpayer to foot the bill for the developers hydrogeologic studies.

FIX: Section 23 Closed Basin Case Study should end after sections (1)(a and b). Delete sections (2 to 6). Delete Section 24 and revise the fiscal note accordingly.

Thank you for giving attention to this testimony,

Sincerely,

Sisan Brown

DNRC recommends: Approve

Hearing not Held Issue Permit

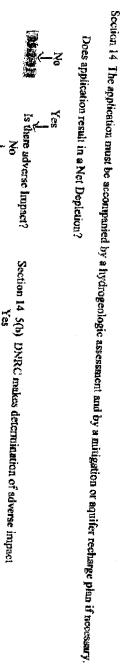
85-2-310 DNRC has 180 days to

deny or modify

Denial or Approval with Modification

HB 831 PLACES AN UNREALISTIC TIME FRAME AND ENORMOUS FINANCIAL COSTS ON SENIOR WATER RIGHT HOLDERS TO PROTECT AGAINST ADVERSE IMPACT

2



May proceed if shows that adverse effect is offset (section 16). Section 15 2(e) and 3(f) evidence that the application for change in appropriation Right has been submisted. Mitigation Plan Aquifer Recharge Plan

As Provided in Section 17 Process Application

Review Process Section 17

The application, hydrogeologic assessment, mitigation or aquifer recharge plans are submitted to DNRC

4067775150

85-2-302 DNRC determines if the application is complete and correct. DNRC issues and opinion and reasons including criteria assessment and recommends that it is Approved, Denied

If no valid objection Il valid objection (85-2-307 Section 2 DNRC gives 15 to Glevalid objection)

DNRC sets hearing to the from date required to file objections. 85-2-308 to 85-2-31j If Objection form not complete 15 days to fix

If Applicant satisfies 85-2-311 and 85-2-402 and proves net depiction will not adversely Affect prior appropriators based on mitigation or aquifer recharge plan the permit is issued

Montana's Basin Closures and Controlled Groundwater Areas

December 2003

Water Resources Division Water Rights Bureau

1424 9th Avenue P.O. Box 201601 Helena, Montana 59620-1601

http://www.dnrc.state.mt.us/wrd/home.htm

For questions call (406) 444-6610

Provided by Italy Franz On Behalf of PPL Montana April 3, 2007

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ADMINISTRATIVE RULE CLOSURES

For DNRC to adopt administrative rules to close a drainage basin, special conditions must exist in the basin (85-2-319, MCA). These conditions are that during certain times of the year: there is no unappropriated water in the source of supply, the rights of prior appropriators would be adversely affected by further appropriation, new uses would interfere with other planned uses, the water quality of an appropriator would be adversely affected by further appropriation, additional new uses would affect water quality so that the source will not meet its classification under 75-5-301(1), MCA (this law provided for the establishment of classification of all state waters in accordance with their present and future most beneficial uses and relates to water quality), and additional new uses would aversely affect the ability of holders of discharge permits to satisfy their effluent limitations.

Grant Creek Basin

Location: Grant Creek is a tributary of the Clark Fork River in Missoula County.

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Effective Date: January 26, 1990

Information:

The entire Grant Creek drainage, from its headwaters to its confluence with the Clark Fork River, including all named and unnamed tributaries, is contained in the closure area.

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- No new appropriations of surface water for consumptive use can be made from July 1 September 30 of each year
- Permits for nonconsumptive use during the closure period will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.

Rock Creek Basin

Location: Rock Creek is a tributary of the Clarks Fork of the

Yellowstone River in Carbon County.

Effective Date: February 9, 1990

Information: whereappears is to office the above the same

■ The entire Rock Creek drainage, from its headwaters to its confluence with the Clarks Fork of the Yellowstone River, including Red Lodge, Spring, Dry, Willow, and Clear Creeks, the West Fork of Rock Creek, and all unnamed tributaries, are included in the closure area.

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- No new appropriations of surface water for consumptive use can be made from June 1 September 30 of each year.
- Permits for nonconsumptive uses during the closure period will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.

Walker Creek Basin

Location: Walker Creek is a tributary of the Whitefish River in Flathead County.

The option from County Scale bed from the best County with

Information value and review and those to recitate appear there are

- The entire Walker Creek drainage, from its headwaters to its confluence with the Whitefish River, is contained in the closure area.
- No new appropriations of surface water for consumptive use can be made from July 1 March 31 of each year.
- Permits for nonconsumptive use during the closure period will be

conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and point of return. Permits for nonconsumptive use are also subject to special conditions involving the measuring of inflow and outflow, construction of ponds and conveyance facilities to reduce loss by seepage, and filling of ponds during spring runoff or by June 1 (whichever comes first).

Towhead Gulch

Location: The Towhead Gulch drainage area is a tributary of the Missouri River at Upper Holter Lake in Lewis and Clark County.

LANCE WOLLDWIFE TOWN FROM UP. VI. VICTORIO MARCHE TOWN

and provided and another based from the first provided by

Effective Date: January 17, 1992 to John Street Str

Information:

- The entire Towhead Gulch drainage, from its headwaters to its confluence with the Missouri River, including Beartooth Creek and all unnamed tributaries, is contained in the closure area.
- Rattlesnake Gulch, McLeod Gulch, and their tributaries are not included in the basin closure.
- No new appropriations of surface water for consumptive use can be made during any time of the year.
- Permits for nonconsumptive use will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.

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Recall County.

Musselshell River

Location: The Musselshell River, from the headwaters of the

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North and South Forks (Meagher County), flows through Wheatland, Golden Valley, and Musselshell Counties, and forms an east-west boundary for Petroleum, Garfield, and Rosebud Counties.

nas Joseph Maria Barrio (m. 1884), modernica i

Andrea hastwork

Effective Date: June 26, 1992

Information: A war war and applicable to the barrier of

■ The closure area contains the mainstems of the North and South Forks of the Musselshell River, and the Musselshell River downstream to the mouth of Flatwillow Creek.

■ No new appropriations of surface water for consumptive use can be made during the period of July 1 - August 31 of each year.

■ During the period of September 1 - September 30, the only applications for consumptive use that will be accepted will be for supplemental irrigation.

Permits for nonconsumptive use during the closure period will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.

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Sharrott CreeksBasin weist and indeed was the best of the second and the second a

Location: Sharrott Creek is a tributary of McCalla Creek and is located in the Bitterroot River hydrologic basin in Ravalli County.

Effective Date: July 16, 1993

Information:

■ The closure area is the entire Sharrott Creek drainage from

- its headwaters to its confluence with McCalla Creek, including all tributaries.
- No new appropriations of surface water for consumptive use can be made at any time of the year.
- Permits for nonconsumptive use will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.
- Applicants for groundwater appropriations within the closure area must prove the groundwater is not substantially or directly connected to surface water. Applications for groundwater that would cause a calculable reduction in surface water flow will be rejected.

and the following the beginning the first and the first of the

Willow Creek Basin

Location: Willow Creek is a tributary of the Bitterroot River in Ravalli County.

Effective Date: September 23, 1994

Information:

- The entire Willow Creek drainage from it headwaters to its confluence with the Republican Ditch, including all tributaries, is contained in the closure area.
- No new appropriations of surface water for consumptive use can be made from May 1 September 30 of each year.
- Permits for nonconsumptive use will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.
- Applicants for groundwater appropriations within the closure area must prove that groundwater is not substantially or directly connected to surface water. Applications for groundwater that would cause a calculable reduction in surface water during the

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closure period will be rejected.

Truman Creek Basin

Location: Truman Creek is a tributary of Ashley Creek in Flathead County.

Effective Date: February 10, 1995

Information:

- The entire Truman Creek drainage from its headwaters to its confluence with Ashley Creek, including Bales Creek, Emmons Creek, Wild Bill Creek, and all unnamed tributaries, is contained in the closure area.
- No new appropriations of surface water for consumptive use can be made from July 15 August 31 of each year.
- Permits for nonconsumptive use will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.
- Applicants for groundwater appropriations within the closure area must prove the groundwater is not substantially or directly connected to surface water. Applications for groundwater that would cause a calculable reduction in surface water flow during the closure period will be rejected.

Sixmile Creek Basin

Location: Sixmile Creek is a tributary of the Clark Fork River in Missoula County.

Effective Date: December 8, 1995

Information: They would be a serviced as a s

- The entire Sixmile Creek Drainage, including the West Fork of Sixmile Creek and all unnamed tributaries, is contained in the closure area.
- No new appropriations of surface water for consumptive use

can be made from June 1 - September 15 of each year.

Permits for nonconsumptive use will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or not adversely affect prior appropriators between the point of diversion and the point of return.

Houle Creek Basin

Location: The Houle Creek basin is located in Missoula County.

Effective Date: September 20, 1996

Information:

■ The entire Houle Creek drainage, from its headwaters to its confluence with the Frenchtown Irrigation District ditch, including all unnamed tributaries, is included in the closure area.

■ No new appropriations of surface water for consumptive use can be made during any time of the year.

■ Permits for nonconsumptive use will be conditioned to provide that they will not decrease the source of supply, disrupt stream conditions below the point of return, or adversely affect prior appropriators between the point of diversion and the point of return.

Applicants for groundwater r in excess of 35 GPM or 10 acrefeet within the closure area must prove the groundwater is not part of, or substantially or directly connected to surface water. Applications for groundwater that would cause a calculable reduction in surface water flow at any time during the year will be rejected.

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